

## HEAD R

### MINISTRY OF LAW

#### OVERVIEW

##### Mission Statement

Advancing access to justice, the rule of law, the economy and society through policy, law and services.

##### Vision Statement

A Trusted Legal System; A Trusted Singapore.

#### FY2025 EXPENDITURE ESTIMATES

##### Expenditure Estimates by Object Class

| Code | Object Class   | Actual<br>FY2023   | Estimated<br>FY2024 | Revised<br>FY2024  | Estimated<br>FY2025 | Change Over Revised FY2024 |               |
|------|--|--------------------|---------------------|--------------------|---------------------|----------------------------|---------------|
|      |  | \$                 | \$                  | \$                 | \$                  | \$                         | %             |
|      | <b>TOTAL EXPENDITURE</b>   | <b>301,762,753</b> | <b>665,777,900</b>  | <b>644,796,800</b> | <b>454,354,400</b>  | <b>(190,442,400)</b>       | <b>(29.5)</b> |
|      | MAIN ESTIMATES   |                    |                     |                    |                     |                            |               |
|      | <b>OPERATING EXPENDITURE</b>                                       | <b>258,722,694</b> | <b>278,873,900</b>  | <b>277,824,800</b> | <b>315,380,900</b>  | <b>37,556,100</b>          | <b>13.5</b>   |
|      | <i>RUNNING COSTS</i>   | <i>234,397,727</i> | <i>255,821,000</i>  | <i>259,901,800</i> | <i>291,008,700</i>  | <i>31,106,900</i>          | <i>12.0</i>   |
|      | <b>Expenditure on Manpower</b>                                     | <b>68,531,434</b>  | <b>81,406,400</b>   | <b>83,258,500</b>  | <b>93,317,000</b>   | <b>10,058,500</b>          | <b>12.1</b>   |
| 1200 | Political Appointments   | 1,585,542          | 1,741,700           | 2,324,100          | 2,745,500           | 421,400                    | 18.1          |
| 1500 | Permanent Staff  | 66,827,733         | 79,383,800          | 80,720,400         | 90,245,900          | 9,525,500                  | 11.8          |
| 1600 | Temporary, Daily-Rated and Other Staff                             | 118,159            | 280,900             | 214,000            | 325,600             | 111,600                    | 52.1          |
|      | <b>Other Operating Expenditure</b>                                 | <b>147,377,815</b> | <b>164,888,200</b>  | <b>164,390,700</b> | <b>170,010,800</b>  | <b>5,620,100</b>           | <b>3.4</b>    |
| 2100 | Consumption of Products and Services                               | 141,007,054        | 153,959,500         | 155,518,300        | 158,064,400         | 2,546,100                  | 1.6           |
| 2300 | Manpower Development   | 1,243,902          | 2,746,500           | 2,230,200          | 2,542,100           | 311,900                    | 14.0          |
| 2400 | International and Public Relations, Public Communications          | 4,938,856          | 8,104,100           | 6,465,000          | 9,267,600           | 2,802,600                  | 43.4          |
| 2700 | Asset Acquisition  | 110,733            | 32,100              | 29,800             | 30,000              | 200                        | 0.7           |
| 2800 | Miscellaneous  | 77,270             | 46,000              | 147,400            | 106,700             | (40,700)                   | (27.6)        |
|      | <b>Grants, Subventions and Capital Injections to Organisations</b> | <b>18,488,478</b>  | <b>9,526,400</b>    | <b>12,252,600</b>  | <b>27,680,900</b>   | <b>15,428,300</b>          | <b>125.9</b>  |
| 3100 | Grants, Subventions and Capital Injections to Statutory Boards     | 18,488,478         | 9,526,400           | 12,252,600         | 27,680,900          | 15,428,300                 | 125.9         |
|      | <i>TRANSFERS</i>   | <i>24,324,967</i>  | <i>23,052,900</i>   | <i>17,923,000</i>  | <i>24,372,200</i>   | <i>6,449,200</i>           | <i>36.0</i>   |
| 3600 | Transfers to Institutions and Organisations                        | 22,615,499         | 20,608,000          | 15,969,400         | 20,972,900          | 5,003,500                  | 31.3          |
| 3800 | International Organisations and Overseas Development Assistance    | 1,709,468          | 2,444,900           | 1,953,600          | 3,399,300           | 1,445,700                  | 74.0          |

| Code | Object Class                                   | Actual            | Estimated          | Revised            | Estimated          | Change Over Revised FY2024 |               |
|------|--|-------------------|--------------------|--------------------|--------------------|----------------------------|---------------|
|      |  | FY2023            | FY2024             | FY2024             | FY2025             | \$                         | %             |
|      |  | \$                | \$                 | \$                 | \$                 | \$                         | %             |
|      | <b>OTHER CONSOLIDATED FUND OUTLAYS</b>         | <b>31,077,994</b> | <b>43,348,000</b>  | <b>38,219,800</b>  | <b>41,060,900</b>  | <b>2,841,100</b>           | <b>7.4</b>    |
| 4100 | Expenses on Land Sales                         | 31,077,994        | 43,271,000         | 38,183,300         | 41,014,400         | 2,831,100                  | 7.4           |
| 4600 | Loans and Advances (Disbursement)              | –                 | 77,000             | 36,500             | 46,500             | 10,000                     | 27.4          |
|      | <b>DEVELOPMENT ESTIMATES</b>                   |                   |                    |                    |                    |                            |               |
|      | <b>DEVELOPMENT EXPENDITURE</b>                 | <b>43,040,058</b> | <b>386,904,000</b> | <b>366,972,000</b> | <b>138,973,500</b> | <b>(227,998,500)</b>       | <b>(62.1)</b> |
| 5100 | Government Development                         | 40,972,436        | 386,628,000        | 366,822,000        | 138,925,000        | (227,897,000)              | (62.1)        |
| 5200 | Grants and Capital Injections to Organisations | 2,067,622         | 276,000            | 150,000            | 48,500             | (101,500)                  | (67.7)        |

## Establishment List

| Category/Personnel                 | Actual<br>FY2023 | Estimated<br>FY2024 | Revised<br>FY2024 | Estimated<br>FY2025 |
|------------------------------------|------------------|---------------------|-------------------|---------------------|
| <b>POLITICAL APPOINTMENTS</b>      | <b>3</b>         | <b>3</b>            | <b>3</b>          | <b>3</b>            |
| Minister                           | 2                | 2                   | 2                 | 2                   |
| Minister of State                  | –                | –                   | 1                 | 1                   |
| Senior Parliamentary Secretary     | 1                | 1                   | –                 | –                   |
| <b>PERMANENT STAFF</b>             | <b>559</b>       | <b>591</b>          | <b>524</b>        | <b>578</b>          |
| Administrative                     | 10               | 10                  | 5                 | 5                   |
| Information Service (2008)         | 9                | 9                   | 4                 | 4                   |
| Legal                              | 81               | 81                  | 72                | 78                  |
| Management Executive Scheme (2008) | 459              | 491                 | 426               | 474                 |
| Management Support Scheme (2008)   | –                | –                   | 17                | 17                  |
| <b>OTHERS</b>                      | <b>554</b>       | <b>551</b>          | <b>567</b>        | <b>600</b>          |
| Singapore Land Authority           | 554              | 551                 | 567               | 600                 |
| <b>TOTAL</b>                       | <b>1,116</b>     | <b>1,145</b>        | <b>1,094</b>      | <b>1,181</b>        |

**FY2024 BUDGET**

The revised total expenditure of the Ministry of Law (MinLaw) (excluding agency fees for land sales and land-related expenditure) in FY2024 is projected to be \$644.80 million, which is \$343.03 million or 113.7% higher than the actual FY2023 expenditure of \$301.76 million.

***Operating Expenditure***

The revised operating expenditure in FY2024 is projected to be \$277.82 million, which is \$19.10 million or 7.4% higher than the actual FY2023 expenditure of \$258.72 million. The increase is mainly due to higher expenditure on manpower and consumption of products and services, offset by lower grants.

***Development Expenditure***

The Ministry's revised development expenditure in FY2024 is projected to be \$366.97 million, which is \$323.93 million or 752.6% higher than the actual FY2023 expenditure of \$43.04 million. The increase in expenditure is mainly due to higher land acquisition costs and revised milestones for development projects in FY2024.

***Other Consolidated Fund Outlays***

The revised agency fees for land sales in FY2024 is \$38.18 million, an increase of \$7.11 million or 22.9% over the actual FY2023 expenditure of \$31.08 million, mainly due to a projected increase in land sales.

**FY2025 BUDGET**

The total expenditure of MinLaw for FY2025 (excluding agency fees for land sales and land-related expenditure) is projected to be \$454.35 million, a decrease of \$190.44 million or 29.5% from the revised FY2024 expenditure of \$644.80 million. Of the total projected FY2025 expenditure, \$315.38 million or 69.4% is for operating expenditure while \$138.97 million or 30.6% is for development expenditure.

***Operating Expenditure***

The FY2025 provision of \$315.38 million is an increase of \$37.56 million or 13.5% over the revised FY2024 operating expenditure of \$277.82 million. This increase is mainly due to higher expenditure on manpower, consumption of products and services and grants.

***Development Expenditure***

The FY2025 development expenditure provision of \$138.97 million is a decrease of \$228.00 million or 62.1% from the revised FY2024 provision of \$366.97 million. The decrease is mainly due to reduced projected land acquisition, offset by higher development costs anticipated in FY2025.

***Other Consolidated Fund Outlays***

The total agency fees for land sales projected for FY2025 is \$41.01 million, an increase of \$2.83 million or 7.4% over the revised FY2024 provision of \$38.18 million. The agency fees for land sales are projected to be higher in FY2025 due to an increase in sale of land sites expected.

## Total Expenditure by Programme

| Code         | Programme  | Running            | Transfers         | Operating          | Development        | Total              |
|--------------|--|--------------------|-------------------|--------------------|--------------------|--------------------|
|              |  | Costs              |                   | Expenditure        | Expenditure        | Expenditure        |
|              |  | \$                 | \$                | \$                 | \$                 | \$                 |
| R-A          | Management and Development Programme                 | 79,526,600         | 20,662,600        | 100,189,200        | 19,190,100         | 119,379,300        |
| R-D          | Appeals Board Programme                              | 353,500            | –                 | 353,500            | –                  | 353,500            |
| R-E          | Public Trustee Programme                             | 2,358,900          | –                 | 2,358,900          | –                  | 2,358,900          |
| R-F          | Registries of Moneylenders and Pawnbrokers Programme | 4,041,300          | –                 | 4,041,300          | –                  | 4,041,300          |
| R-G          | Insolvency Programme                                 | 11,767,400         | –                 | 11,767,400         | –                  | 11,767,400         |
| R-I          | Legal Aid Programme                                  | 12,030,800         | –                 | 12,030,800         | –                  | 12,030,800         |
| R-J          | Policy and Corporate Services Programme              | 42,046,200         | 3,709,600         | 45,755,800         | –                  | 45,755,800         |
| R-N          | Lands and Properties Administration Programme        | 134,194,100        | –                 | 134,194,100        | 119,783,400        | 253,977,500        |
| R-O          | Community Mediation Programme                        | 2,730,200          | –                 | 2,730,200          | –                  | 2,730,200          |
| R-P          | Maintenance Enforcement Programme                    | 1,959,700          | –                 | 1,959,700          | –                  | 1,959,700          |
| <b>Total</b> |  | <b>291,008,700</b> | <b>24,372,200</b> | <b>315,380,900</b> | <b>138,973,500</b> | <b>454,354,400</b> |

## Development Expenditure by Project

| Project Title   | Total<br>Project Cost | Actual<br>Expenditure  |                   |                     |                    |                     |
|---|-----------------------|------------------------|-------------------|---------------------|--------------------|---------------------|
|   |                       | Up to end of<br>FY2022 | Actual<br>FY2023  | Estimated<br>FY2024 | Revised<br>FY2024  | Estimated<br>FY2025 |
|   | \$                    | \$                     | \$                | \$                  | \$                 | \$                  |
| <b>DEVELOPMENT EXPENDITURE</b>  | ...                   | ...                    | <b>43,040,058</b> | <b>386,904,000</b>  | <b>366,972,000</b> | <b>138,973,500</b>  |
| <i>GOVERNMENT DEVELOPMENT</i>   | ...                   | ...                    | 40,972,436        | 386,628,000         | 366,822,000        | 138,925,000         |
| <b>MANAGEMENT AND DEVELOPMENT<br/>PROGRAMME</b>   |                       |                        |                   |                     |                    |                     |
| Development of Legal Technology Platform  | 18,589,143            | 13,491,204             | 1,526,357         | 3,864,000           | 870,000            | 873,000             |
| Public Defender's Office Case Management System   | 5,220,800             | 105,864                | 1,303,058         | 3,406,900           | 3,730,800          | 81,000              |
| MinLaw Development Projects   | 12,210,000            | –                      | 374,877           | –                   | 6,610,100          | 5,225,000           |
| Minor Development Projects  | ...                   | ...                    | 1,507,784         | 7,704,000           | 6,076,700          | 9,171,400           |
| New Projects  | ...                   | ...                    | –                 | –                   | –                  | 3,791,200           |
| <b>LANDS AND PROPERTIES ADMINISTRATION<br/>PROGRAMME</b>  |                       |                        |                   |                     |                    |                     |
| Proposed Restoration works at 9 & 15 Stadium Link<br>(former Kallang Airport)                                   | 13,620,000            | 8,498,485              | 935,078           | 1,819,200           | 500,000            | 777,500             |
| Improving infrastructure of offshore islands  | 20,750,000            | 11,774,583             | 435,005           | 1,807,400           | 1,350,200          | 1,683,000           |
| Remediation works at Kampong Bugis (aka: Additional<br>funding for Remediation works at Kampong Bugis)          | 39,000,000            | 6,871,798              | 2,457,328         | 4,066,800           | 4,022,000          | 7,384,300           |
| Land Essential Works  | 39,825,000            | 6,147,463              | 2,948,765         | 1,641,500           | 3,460,500          | 1,509,700           |
| Restoration Works at No. 9 Shenton Way  | 14,340,000            | 12,668                 | –                 | 3,205,200           | 146,000            | 2,930,200           |
| Restoration Works at Tanjong Pagar Railway Station  | 48,990,000            | 16                     | –                 | 8,698,200           | 1,653,800          | 6,188,500           |
| Chong Pang Integrated Development   | 341,080,000           | –                      | –                 | 46,043,700          | 37,420,300         | 62,634,700          |
| Building Essential Works for State Properties   | 84,450,000            | 22,960,795             | 7,038,903         | 9,430,600           | 9,430,200          | 9,295,600           |
| Remediation Works at Queens Crescent and Lower<br>Delta, and Environmental Site Assessment at Selected<br>Sites | 71,700,000            | –                      | –                 | –                   | 218,700            | 493,800             |

| Project Title   | Total<br>Project Cost | Actual<br>Expenditure  |                  | Estimated<br>FY2024 | Revised<br>FY2024 | Estimated<br>FY2025 |
|---|-----------------------|------------------------|------------------|---------------------|-------------------|---------------------|
|   |                       | Up to end of<br>FY2022 | Actual<br>FY2023 |                     |                   |                     |
|   | \$                    | \$                     | \$               | \$                  | \$                | \$                  |
| Land Acquisition for General Development                | ...                   | ...                    | 9,725,590        | 279,784,400         | 279,909,400       | 16,616,300          |
| Improvement to State Lands / Provision of Amenities     | ...                   | ...                    | 7,007,519        | 3,306,000           | 5,648,200         | 867,500             |
| New Projects  | ...                   | ...                    | –                | 1,463,800           | 791,600           | 9,402,300           |
| Completed Projects                                      | ...                   | ...                    | 5,712,172        | 10,386,300          | 4,983,500         | –                   |
| <i>GRANTS &amp; CAPITAL INJECTIONS TO ORGANISATIONS</i> | ...                   | ...                    | 2,067,622        | 276,000             | 150,000           | 48,500              |
| <b>MANAGEMENT AND DEVELOPMENT PROGRAMME</b>             |                       |                        |                  |                     |                   |                     |
| Minor Development Projects                              | ...                   | ...                    | 2,067,622        | 276,000             | 150,000           | 48,500              |

## KEY PERFORMANCE INDICATORS

### Desired Outcomes

- A sound and progressive legal framework;
- Access to legal help for low income residents;
- Accessible and effective community mediation services;
- An efficient public trustee system;
- A vibrant legal services sector;
- A sound and efficient insolvency regime;
- Optimal use of land resources;
- An efficient and reliable land titles registration system; and
- A robust intellectual property regime.

### Key Performance Indicators

| Desired Outcome                                       | Performance Indicator   | Actual<br>FY2022  | Actual<br>FY2023  | Revised<br>FY2024 | Estimated<br>FY2025 |
|---|---|-------------------|-------------------|-------------------|---------------------|
| A sound and progressive legal framework               | World Ranking of Singapore's Rule of Law in the IMD's World Competitiveness Yearbook  | 4 <sup>th</sup>   | 4 <sup>th</sup>   | 3 <sup>rd</sup>   | Top 15              |
|   | World Ranking of Singapore's Justice in the IMD's World Competitiveness Yearbook  | 7 <sup>th</sup>   | 17 <sup>th</sup>  | 5 <sup>th</sup>   | Top 15              |
|   | World Ranking of Singapore's legal framework - Civil Justice is not subject to unreasonable delay - in the World Justice Project Rule of Law Index                                  | 1 <sup>st</sup>   | 1 <sup>st</sup>   | 1 <sup>st</sup>   | Top 5               |
|   | World Ranking of Singapore's legal framework - Civil Justice is Effectively Enforced - in the World Justice Project Rule of Law Index   | 2 <sup>nd</sup>   | 2 <sup>nd</sup>   | 4 <sup>th</sup>   | Top 5               |
|   | World Ranking of Singapore's legal framework - Criminal Justice - in the World Justice Project Rule of Law Index  | 7 <sup>th</sup>   | 7 <sup>th</sup>   | 7 <sup>th</sup>   | Top 10              |
| Access to legal help for low income residents         | % of cases where processing of new civil legal aid application is completed within 4 months of registration <sup>1</sup>  | 100               | 100               | 99 <sup>2</sup>   | >95                 |
|   | % of cases where processing of new criminal defence aid application is completed within 6 weeks of registration <sup>1</sup>  | NA <sup>3</sup>   | 92.3              | 96.8 <sup>4</sup> | >80                 |
| Accessible and effective community mediation services | Settlement rate of cases mediated by the Community Mediation Centre (%) <sup>1</sup>  | 79                | 84                | 78 <sup>5</sup>   | >75                 |
| An efficient public trustee system                    | % of beneficiaries of un-nominated CPF monies and small estates who received the distribution from Public Trustee within four weeks of receipt of complete documentation and monies | 96.0 <sup>6</sup> | 96.0 <sup>6</sup> | NA <sup>7</sup>   | >95                 |
| A vibrant legal services sector                       | Nominal value-add of the legal services sector (\$ billions) <sup>1</sup>   | 2.96 <sup>8</sup> | 2.98 <sup>8</sup> | NA <sup>9</sup>   | 3.16                |

<sup>1</sup> KPI reported on a Calendar Year basis.

<sup>2</sup> Figure based on data up to 31 Jul 2024.

<sup>3</sup> Data not available as the Public Defender's Office only commenced operations in Dec 2022.

<sup>4</sup> Figure based on data up to 30 Sep 2024.

<sup>5</sup> Figure based on data up to 30 Oct 2024.

<sup>6</sup> Past estimate based on the average of 2019 to 2021, pending data availability.

<sup>7</sup> Figures are pending data availability.

<sup>8</sup> Revised by DOS from previous published figure.

<sup>9</sup> Pending publication from DOS.

| Desired Outcome   | Performance Indicator   | Actual<br>FY2022   | Actual<br>FY2023   | Revised<br>FY2024  | Estimated<br>FY2025 |
|---|---|--------------------|--------------------|--------------------|---------------------|
| A sound and efficient insolvency regime                   | % of discharged bankruptcy cases where all dividends are paid to creditors within 4 weeks of discharge <sup>1</sup> | 98                 | 98.1               | 99.1 <sup>4</sup>  | >95                 |
| Optimal use of land resources                             | Utilisation rate of State land available for use (%)  | 93.5               | 96.2 <sup>10</sup> | 96.3 <sup>11</sup> | >95                 |
|   | Occupancy rate of usable state properties managed (%)   | 99.0 <sup>10</sup> | 97.6 <sup>10</sup> | 98.0 <sup>11</sup> | >95                 |
| An efficient and reliable land titles registration system | % of documents registered within target time  | 97.5               | 99.1               | 99.2               | >90                 |
| A robust intellectual property regime                     | Singapore's Ranking in the World Intellectual Property Organization's Global Innovation Index                       | 7 <sup>th</sup>    | 5 <sup>th</sup>    | 4 <sup>th</sup>    | Top 5               |

<sup>10</sup> Revised from previous published figure.

<sup>11</sup> Figure based on data from Apr – Jun 2024.