

HEAD I

MINISTRY OF SOCIAL AND FAMILY DEVELOPMENT

OVERVIEW

Mission Statement

To nurture:

- Resilient Individuals;
- Strong Families; and
- A Caring Society

FY2025 EXPENDITURE ESTIMATES

Expenditure Estimates by Object Class

Code	Object Class	Actual	Estimated	Revised	Estimated	Change Over Revised FY2024	
		FY2023	FY2024	FY2024	FY2025	\$	%
		\$	\$	\$	\$	\$	%
	TOTAL EXPENDITURE	4,101,619,040	4,684,953,100	4,572,470,000	5,468,269,200	895,799,200	19.6
	MAIN ESTIMATES						
	OPERATING EXPENDITURE	4,000,533,785	4,560,874,100	4,459,346,300	5,259,091,800	799,745,500	17.9
	<i>RUNNING COSTS</i>	<i>658,353,162</i>	<i>773,158,700</i>	<i>736,887,800</i>	<i>869,019,300</i>	<i>132,131,500</i>	<i>17.9</i>
	Expenditure on Manpower	298,451,813	382,951,700	361,714,900	384,703,100	22,988,200	6.4
1200	Political Appointments	1,558,450	1,512,100	1,414,400	1,738,200	323,800	22.9
1500	Permanent Staff	296,073,852	380,454,300	359,372,700	382,021,400	22,648,700	6.3
1600	Temporary, Daily-Rated and Other Staff	819,511	985,300	927,800	943,500	15,700	1.7
	Other Operating Expenditure	221,357,636	289,203,800	271,479,400	310,253,300	38,773,900	14.3
2100	Consumption of Products and Services	205,540,915	269,091,300	247,781,200	288,035,000	40,253,800	16.2
2300	Manpower Development	6,143,596	7,074,000	8,160,600	8,646,200	485,600	6.0
2400	International and Public Relations, Public Communications	8,136,092	11,845,100	13,585,300	12,164,200	(1,421,100)	(10.5)
2700	Asset Acquisition	1,496,801	1,158,100	1,888,500	1,349,200	(539,300)	(28.6)
2800	Miscellaneous	40,232	35,300	63,800	58,700	(5,100)	(8.0)
	Grants, Subventions and Capital Injections to Organisations	138,543,713	101,003,200	103,693,500	174,062,900	70,369,400	67.9
3100	Grants, Subventions and Capital Injections to Statutory Boards	74,077,527	71,283,500	71,494,500	78,814,400	7,319,900	10.2
3200	Grants, Subventions and Capital Injections to Educational Institutions	267,164	29,700	29,700	–	(29,700)	(100.0)
3400	Grants, Subventions and Capital Injections to Other Organisations	64,199,022	29,690,000	32,169,300	95,248,500	63,079,200	196.1

Code	Object Class	Actual	Estimated	Revised	Estimated	Change Over Revised FY2024	
		FY2023	FY2024	FY2024	FY2025	\$	%
		\$	\$	\$	\$	\$	%
	<i>TRANSFERS</i>	3,342,180,623	3,787,715,400	3,722,458,500	4,390,072,500	667,614,000	17.9
3500	Social Transfers to Individuals	1,855,163,655	1,959,992,400	1,833,191,000	2,255,790,000	422,599,000	23.1
3600	Transfers to Institutions and Organisations	1,487,016,968	1,827,723,000	1,889,267,500	2,134,282,500	245,015,000	13.0
	OTHER CONSOLIDATED FUND OUTLAYS	4,614,435	5,022,800	6,230,200	3,238,200	(2,992,000)	(48.0)
4600	Loans and Advances (Disbursement)	4,614,435	5,022,800	6,230,200	3,238,200	(2,992,000)	(48.0)
	DEVELOPMENT ESTIMATES						
	DEVELOPMENT EXPENDITURE	101,085,255	124,079,000	113,123,700	209,177,400	96,053,700	84.9
5100	Government Development	48,902,775	88,562,900	63,858,900	90,574,900	26,716,000	41.8
5200	Grants and Capital Injections to Organisations	52,182,480	35,516,100	49,264,800	118,602,500	69,337,700	140.7

Establishment List

Category/Personnel	Actual FY2023	Estimated FY2024	Revised FY2024	Estimated FY2025
POLITICAL APPOINTMENTS	4	4	4	4
Minister	2	2	2	2
Minister of State	1	1	1	1
Senior Parliamentary Secretary	1	1	1	1
PERMANENT STAFF	2,323	2,797	2,802	2,872
Accounting Profession (2008)	1	1	–	–
Administrative	15	15	16	16
Corporate Support	2	2	2	2
Driving	1	1	–	–
Economist Service	7	7	–	–
Finance Profession Scheme (2024)	–	–	1	1
Healthcare Support	1	1	–	–
Information Service (2008)	6	6	8	8
Language Executive Scheme (2008)	–	–	1	1
Legal	6	7	7	7
Management Executive Scheme (2008)	2,254	2,626	2,652	2,698
Management Support Scheme (2008)	23	124	107	131
Operations Support	7	7	8	8
TOTAL	2,327	2,801	2,806	2,876

FY2024 BUDGET

The revised FY2024 total expenditure of the Ministry of Social and Family Development (MSF) is \$4.57 billion. This is \$470.85 million or 11.5% higher than the actual FY2023 expenditure of \$4.10 billion. \$4.46 billion (97.5%) is for operating expenditure and \$113.12 million (2.5%) is for development expenditure.

Operating Expenditure

The revised FY2024 operating expenditure of \$4.46 billion is \$458.81 million (11.5%) higher than the actual FY2023 expenditure of \$4.00 billion. This increase is mainly due to higher expenditure on grants to pre-school operators of childcare centres and kindergartens, as well as childcare and infant care subsidies.

Development Expenditure

The revised FY2024 development expenditure of \$113.12 million is \$12.04 million (11.9%) higher than the expenditure incurred in FY2023 of \$101.09 million. The increase is mainly due to the development works for the preschool sector.

FY2025 BUDGET

The total expenditure for MSF in FY2025 is projected to be \$5.47 billion, which is an increase of \$895.80 million (19.6%) over the revised FY2024 expenditure of \$4.57 billion. Of this, \$5.26 billion (96.2%) is for operating expenditure and \$209.18 million (3.8%) is for development expenditure.

Operating Expenditure

The budget of \$5.26 billion for operating expenditure is \$799.75 million or 17.9% higher than the revised FY2024 operating expenditure of \$4.46 billion and comprises the following programmes.

Family and Child Development Programme

The Family and Child Development Programme is allocated \$4.12 billion to support efforts towards a Singapore Made for Families and a good start for every child. The budget supports marriage and parenthood initiatives and the provision of affordable, accessible and quality early childhood services. It also includes services to enhance family resilience as well as support persons with disabilities and their caregivers.

Corporate Services Programme

The Corporate Services Programme involves the setting of strategic directions, provision of central management and administration services, and efforts to support the transformation of MSF as a capable, adaptive and trusted organisation. It also includes facilities management and grant administration of MSF-funded programmes, as well as initiatives to improve processes and raise productivity. The FY2025 operating budget for this programme is \$491.58 million.

Social Support, Rehabilitation and Protection Programme

The Social Support, Rehabilitation and Protection Programme is allocated \$428.43 million for efforts to build a society of opportunities for all to succeed. It covers funding for the delivery of services to support lower-income families achieve stability, self-reliance and social mobility, as well as families experiencing family violence, vulnerable individuals, youth offenders and youth-at-risk of offending. The budget also includes the provision of social assistance to lower-income Singaporeans.

Sector Partnership and Development Programme

The Sector Partnership and Development Programme is allocated \$219.12 million to build a strong social service sector and a caring community by ensuring well-planned and sustainable services, a professional and engaged workforce, future-ready Social Service Agencies (SSAs) that deliver effective social services, and a well-resourced sector with active and sustainable contributions from the community. The budget includes funding to support the National Council of Social Service's (NCSS) operations.

Development Expenditure

The development expenditure for MSF in FY2025 is projected to be \$209.18 million, an increase of \$96.05 million (84.9%) from the revised FY2024 development expenditure of \$113.12 million. The increase is mainly due to higher expenditure in the development works for the preschool sector.

Other Consolidated Fund Outlays

Advances for FY2025 are projected to be \$3.24 million, mainly to meet expenditure for recoverable project expenses before reimbursement of funding from external parties.

Total Expenditure by Programme¹

Code	Programme	Running	Transfers	Operating	Development	Total
		Costs		Expenditure	Expenditure	Expenditure
		\$	\$	\$	\$	\$
I-A	Corporate Services Programme	214,339,900	277,241,100	491,581,000	139,686,200	631,267,200
I-G	Family and Child Development Programme	271,338,500	3,848,617,600	4,119,956,100	59,127,800	4,179,083,900
I-H	Social Support, Rehabilitation & Protection Programme	289,628,300	138,802,300	428,430,600	10,363,400	438,794,000
I-I	Sector Partnership and Development Programme	93,712,600	125,411,500	219,124,100	–	219,124,100
Total		869,019,300	4,390,072,500	5,259,091,800	209,177,400	5,468,269,200

Development Expenditure by Project

Project Title	Total Project Cost	Actual Expenditure				
		Up to end of FY2022	Actual FY2023	Estimated FY2024	Revised FY2024	Estimated FY2025
	\$	\$	\$	\$	\$	\$
DEVELOPMENT EXPENDITURE	...	...	101,085,255	124,079,000	113,123,700	209,177,400
<i>GOVERNMENT DEVELOPMENT</i>	...	...	<i>48,902,775</i>	<i>88,562,900</i>	<i>63,858,900</i>	<i>90,574,900</i>
CORPORATE SERVICES PROGRAMME						
5 New and 1 Replacement Centres for Early Intervention Programme for Infants and Children	1,872,100	–	–	–	200	500,000
Conversion of Vacated Space at Red Cross Home for the Disabled (RCHD) for Adult Disability Home (ADH) Expansion	733,700	–	–	30,000	30,000	124,600
Setting up of Rental Housing and Social Service Hubs	767,678	–	–	391,000	580,400	187,200
Registries of Civil and Muslim Marriages (ROMM) Building Refurbishment Project	19,634,200	–	–	1,060,000	2,352,400	1,000,000
Further Development of Singapore Boys' Home	27,625,300	–	–	9,000,000	1,859,800	25,181,000
Expansion of Care Corner Project StART (CCPS) - Family Violence Specialist Centre (FVSC)	1,149,000	–	–	895,000	49,500	660,000
Setting up of 5 new full-fledged Family Service Centres (FSCs)	5,213,700	–	–	1,203,300	94,200	2,194,300
Premises for FAM@FSCs and Families for Life @ Community (FFLC) agencies	12,448,300	–	–	4,130,000	1,975,100	4,024,800
Discovery Phase of the Social Service Grant Management	995,800	–	–	268,700	269,900	276,800
Social Service Sector ICT (SSICT) Phase 3	60,082,600	–	–	25,557,800	24,632,300	8,238,100
Relocation of Adult Disability Home (ADH)@MacPherson and Day Activity Centre (DAC)@Geylang Bahru for Persons with Intellectual Disabilities (ID)	53,300,000	–	–	–	460,600	1,250,000
Installation of additional Electro-Magnetic (EM) locks in 16 homes	1,537,400	–	–	805,800	399,700	41,300
Relocation of Spooner Road Transitional Shelter (TS) to Yio Chu Kang	478,700	–	–	34,100	58,200	–

¹ MSF had a restructuring of its programmes in FY2024 (please refer to FY2024 Budget Book for details)

Project Title	Total Project Cost	Actual Expenditure		Estimated FY2024	Revised FY2024	Estimated FY2025
		Up to end of FY2022	Actual FY2023			
	\$	\$	\$	\$	\$	\$
Co-location of the Pilot Small Group Care (PSGC) Service for older girls and Therapeutic Group Home (TGH) Service	3,648,516	–	–	900,000	2,100,900	453,000
Relocation of Family Life Group (FLG) to CPF Building at Bishan	6,436,600	–	–	600,000	1,200,000	1,978,200
Development of the Second and Third Enabling Services Hub for Persons with Disabilities (PwDs)	940,000	–	–	–	–	150,000
Relocation and Expansion of MINDS Jurong Training and Development Centre (JTDC) Day Activity Centre (DAC)	4,130,000	–	–	–	46,000	50,000
Relocation of Social Service Office@Woodlands Service Centre to the ServiceSG Centre@Woodlands and reconfigure Social Service Office@Woodlands backend office	559,000	–	–	–	–	167,700
Relocation of the Social Service Office @ Kreta Ayer (SSO@KA)'s and Kreta Ayer Family Service (KAFS)'s backend offices to Kreta Ayer Community Centre (KACC)	1,141,800	–	–	–	432,000	709,800
Expansion and Reconfiguration of Social Service Office (SSO)@Woodlands at Woodlands Civic Centre (WCC) for ComLink and Regional Services (CRS) Team	2,400,000	–	–	–	–	1,070,000
SSO@Kreta Ayer and Bukit Merah (SSO@KABM) CRS	281,200	–	–	–	80,000	201,200
SSO@Tampines, Pasir Ris and Punggol CRS Team at CPF Tampines	1,717,820	–	–	–	–	150,000
Future Workplace Renovation for MSF and SLF Building	34,000,000	–	–	–	–	6,000,000
Minor Development Projects	...	...	6,237,617	2,037,700	2,871,300	5,091,200
New Projects	...	...	–	25,111,700	–	8,655,400
Completed Projects	...	...	2,251,800	4,738,900	2,851,900	–
STRATEGIC PLANNING, RESEARCH AND DEVELOPMENT PROGRAMME						
Completed Projects	...	...	12,766,305	–	–	–
REHABILITATION AND PROTECTION GROUP PROGRAMME						
Completed Projects	...	...	2,216,780	–	–	–
FAMILY AND CHILD DEVELOPMENT PROGRAMME						
Redevelopment of the Families For Life (FFL) Portal to support the FFL Movement	8,473,000	592,720	3,008,937	2,500,000	2,512,300	1,786,000
Full-Scope Family Status Repository (FSR) and Folding in of Marital Status Register (MSR)	4,594,400	870,513	304	29,200	469,500	2,040,000
Pre-Planning and Support Services for Families and Persons without Mental Capacity	5,045,180	–	–	2,180,500	2,224,600	1,029,600
Government Paid Leave Scheme (GPLS) system enhancement due to enhanced parental leave	14,200,000	–	–	–	3,786,900	7,001,300
Completed Projects	...	...	6,299,876	263,000	308,900	–
SOCIAL SUPPORT, REHABILITATION AND PROTECTION PROGRAMME						
Scale up of SupportGoWhere (SGW) portal	6,300,500	–	–	2,948,000	2,948,000	2,288,000
Expansion of the GatherSG - Case Connect system	4,757,700	–	–	2,321,600	2,321,600	2,436,100

Project Title	Total Project Cost	Actual Expenditure		Estimated FY2024	Revised FY2024	Estimated FY2025
		Up to end of FY2022	Actual FY2023			
	\$	\$	\$	\$	\$	\$
Expansion of the GatherSG – Case Connect System and Development of Other Related Systems to support ComLink+ Operations	16,908,600	–	–	–	5,565,100	5,639,300
Completed Projects	...	...	–	1,556,600	1,377,600	–
SOCIAL POLICY AND SERVICES GROUP PROGRAMME						
Completed Projects	...	...	16,097,345	–	–	–
GAMBLING SAFEGUARDS PROGRAMME						
Completed Projects	...	...	23,811	–	–	–
<i>GRANTS & CAPITAL INJECTIONS TO ORGANISATIONS</i>	...	...	52,182,480	35,516,100	49,264,800	118,602,500
CORPORATE SERVICES PROGRAMME						
Installation of additional Electro-Magnetic (EM) locks in 16 homes	1,537,400	–	–	600,000	324,300	–
Relocation of Spooner Road Transitional Shelter (TS) to Yio Chu Kang	478,700	–	–	368,200	307,000	113,500
Co-location of the Pilot Small Group Care (PSGC) Service for older girls and Therapeutic Group Home (TGH) Service	3,648,516	–	–	130,000	367,600	–
New Projects	...	...	–	–	–	71,218,100
Completed Projects	...	...	–	27,200	289,000	–
FAMILY AND CHILD DEVELOPMENT PROGRAMME						
Development of New Early Intervention (EI) Centres	3,475,200	–	–	1,636,700	1,636,700	783,900
Enabling Village Extension Capital Grant	2,232,500	–	–	745,500	745,500	1,487,000
Key Moves to Transform the Early Childhood Sector: (I) Preschool Master Plan 3 (MP3)	199,800,000	–	–	–	13,391,700	45,000,000
Completed Projects	...	...	43,523,520	32,008,500	32,203,000	–
SOCIAL POLICY AND SERVICES GROUP PROGRAMME						
Completed Projects	...	...	8,658,960	–	–	–

KEY PERFORMANCE INDICATORS

Desired Outcomes

Resilient Individuals

- Stability and social mobility for lower-income families
- Social stability of youth

Strong Families

- Strong marriages, resilient families
- Holistic child outcomes
- Self-reliance and social inclusion of Persons with Disabilities (PwDs) and their families

A Caring Society

- Community ownership and sustainable funding

Key Performance Indicators

Desired Outcome	Performance Indicator	Actual FY2022	Actual FY2023	Revised FY2024 ¹	Estimated FY2025
Resilient Individuals	Stability and social mobility for lower-income families				
	Citizen households that receive social assistance (%) ²	3.0	2.6	2.3 ³	NA ⁴
	Social stability of youth				
	Proportion of below-21s who have committed a criminal offence ⁵	4.6 per 1,000 youth	4.9 per 1,000 youth	5.2 per 1,000 youth	<5.8 per 1,000 youth
Strong Families	Strong marriages, resilient families				
	Cohort dissolution rate before the 10 th anniversary by yearly cohort (%) ⁶	15.3	14.4	13.7	<15.0
	Holistic child outcomes				
	Cohort Enrolment Rate (CER) of SC children aged 3 to 6 (%)	92.0 ⁷	92.5 ⁸	92.0	92.0
	Self-reliance and social inclusion of Persons with Disabilities (PwDs) and their families				
	Employment rate of resident PwDs aged 15 to 64 (%) ⁹	31.4	32.7	33.0	34.0

¹ Figures reported in this column are estimates unless otherwise stated.

² This indicator represents the proportion of citizen household population that was assisted on ComCare Short-to-Medium-Term Assistance (SMTA), ComCare Long-Term Assistance (LTA), ComCare Student Care Fee Assistance (SCFA) and Home Ownership Plus Education (HOPE) scheme in each financial year.

³ As the actual number of unique citizen households that received social assistance in FY2024 and the national count of citizen households in 2024 were not available at time of publication, the proportion of citizen households that receive social assistance was derived by estimating the number of unique citizen households that will receive social assistance in FY2024, over the national count of citizen households in 2023.

⁴ The estimated FY2025 figure is unavailable at the time of publication as the number of citizen households receiving social assistance may vary due to factors including macroeconomic conditions. The estimated FY2025 figure will be available in the FY2026 Budget Book.

⁵ The figures include Singapore citizens, Permanent Residents and foreigners in the youth offending rates, as compared with the figures in the FY2024 Budget Book which were tabulated based on individuals with registered birth in Singapore only. Similar figures are also reported in MSF's Supporting Youth Rehabilitation Trends Report. The calculations are by MSF based on data provided by SPF.

⁶ This indicator is reported on a CY basis. Cohort dissolution rate before the 10th anniversary of marriage for FY YYYY refers to the cumulative proportion of marriages registered in calendar year YYYY-10 that had ended in divorce or annulment before the 10th anniversary of marriage. Data are based on resident marriages (at least one party is a Singapore citizen or permanent resident) registered in Singapore with the Registry of Marriages (ROM) and Registry of Muslim Marriages (ROMM).

⁷ The FY2022 figure has been updated from last year's preliminary figures reported in FY2024 Budget Book.

⁸ The figures for FY2023 are preliminary. Actual figures will be available in 2025.

⁹ The data for this indicator is from MOM's Comprehensive Labour Force Survey (CLFS) and is reflected on a CY basis. The figures cited are two-year moving averages, to smoothen out year-on-year fluctuations due to the relatively small number of persons with disabilities. The two-year moving average for each FY is calculated based on the average for the corresponding CY and preceding CY (e.g., data presented for FY2022 is the two-year average for CY2022 and CY2021).

Desired Outcome	Performance Indicator	Actual FY2022	Actual FY2023	Revised FY2024 ¹	Estimated FY2025
A Caring Society	Community ownership and sustainable funding				
	Total number of volunteer hours ¹⁰	1.34 mil	1.62 mil	1.62 mil	1.62 mil ¹¹
	Total annual donation receipts to the social sector	541.5 mil ¹²	558.2 mil ¹²	575.4 mil	627.1 mil

¹⁰ The data source for the indicator figures is the Social Service Sector Survey on Volunteer Management (SSSSVM), which was conducted once every two years. For years where the survey was not conducted (2022 and 2024), reported figures are based on the preceding year's survey data.

¹¹ The methodology for the "Total number of volunteer hours" indicator is undergoing an internal review. FY2025 figures may be revised following review completion.

¹² The figures for FY2022 and FY2023 are projected. Actual figures will be available in the Commissioner of Charities FY2023 Report, to be published by end-2025.